Health Impact Assessment of Agriculture and Nutrition policy

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I. Introduction

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I. Introduction
Food and health

Diets determine nutritional status

Nutritional status determines health

Balanced diets are essential to good health

Unsafe foods generate disease

Source: FAO presentation to WHO meeting, Paris, June 2007
Diet and disease

Lost years of healthy life in the European Region, 2000

Source: adapted from The world health report 2000, by Aileen Robertson. 
Health systems: improving performance
Agriculture policies and practices

Agriculture policies and agriculture production practices

influence what farmers choose to grow

could influence what consumers choose to eat

Source: FAO presentation to WHO meeting, Paris, May 2007
Common agriculture policy (CAP) budget

Source: European Commission, Directorate-General for Agriculture

Dietary targets

Source: WHO/FAO TSR 916

Adapted from different sources, WHO, 2004
WHO FOOD & NUTRITION ACTION PLAN

Source: Food and Health in Europe: new basis for action, WHO RP ES, No. 96
II. Health Impact Assessment of Food and Agricultural Policies in Slovenia
Legislative basis

Health care and health insurance law (Official Gazette of RS, 9/92)

- A modern law, includes goals set with Health for all:
  - Republic of Slovenia creates conditions for health promotion and health care by economical, ecological and social policy measures; and coordinates activities in all sectors to achieve optimal health.

- Health Council at the governmental level (basis for Health Impact Assessments)
Rationale for developing HIA in the Republic of Slovenia

**Accession to European Union: opportunities**
Negotiations for acquis and CAP subsidies

**National Food and Nutrition Action Plan**
MOH realised the need for inter-sectoral working to improve nutrition

**Inequalities in health between east and west**—e.g. high rates CVD, liver cirrhosis

**Most of determinants of ill-health are not under control of health sector**

Regional variation in mortality in Slovenia

Source: Šelb J., Kravanja M. ZdravVar 2001
National Institute of Public Health of the R of Slovenia, 1987 - 96
Health data

Agriculture data

60 % of landscape – forests

75 % rural areas – disadvantageous for agriculture

Average farm - 5.6 ha majority of farms 2 do 5 ha

GDP in agriculture in Slovenia - decreasing, around 3%

HIA approach used in Slovenia

Policy analysis
Rapid appraisal workshops with stakeholders
Review of research evidence
Analysis of Slovenian data for health-related indicators
Data synthesis and policy recommendations
Final report to government committee and feedback to contributors (2003)
Evaluation – DG SANCO project

Actors and stakeholders of HIA

Multisectoral, multilevel including representatives of
- local farmers,
- food processors,
- consumer organisations,
- schools,
- public health,
- NGOs,
- national and regional development agencies and
- officials from several government ministries – health, agriculture, finance, transport, environment, education, social affairs, work, tourism, culture)

(i.e. workshop with 66 participants)

Key determinants of health identified at stakeholder workshops

Potential changes in income & employment in rural areas
Cultural impacts on rural lifestyle
Increased imports (e.g. fruit and vegetables)
Farm intensification and health concerns
Potential benefits of and barriers to organic agriculture
Occupational health of farmers, food processors
Capacity of local services to cope with post accession changes in socio-economic status e.g. farmer education, employment services

Recommendations can be summarized in four main policy areas:
- fruit and vegetables,
- wine,
- diary produce and
- rural development.

Fruit and vegetable regime

Public health: Slovenes only eat about 75% of fruit and vegetables recommended as the minimum level to prevent heart disease and cancer

Current situation: Slovenia produces less than 60% F&V consumed, i.e. market capacity for increased supply

What were the potential effects post accession?
Foreseen: Prices of locally grown produce increase, some imports will decrease in price

Were there health promoting opportunities?
• Health education to increase demand, and increase the horticulture market
• Potential to promote rural development
  – Maintain rural employment and income

QUALITATIVE EVALUATION

Aims of the HIA

1. MoH civil servant: “In the time period HIA was conducted, Slovenia was an accession country. We wanted to influence policy makers working with CAP, as CAP’s anticipated measures often negatively reflect on health of people.”

2. Academic, agriculture: “It was well-intentioned but positively naive. In fact the aim was to support Slovene public health policy and to some extent also a broader governmental policy.”

3. Regional PH expert: “The intention was to harmonize agricultural and public health policies, with animating and inclusion of key partners from various range of other sectors. … For our region this was a golden opportunity.”

Perception of HIA on food and agriculture policies by different stakeholders

**Medical expert:**
broader socio-economic determinants of health were included

**Agricultural expert:**
assessment was based on a relatively narrow medical concept

...expressed by agriculture expert: “Thus one should be well-versed and technically competent when dealing with inter-sector communication and work. Expert multidisciplinary competency is the key and we do not have enough of it. The fixation on medicine is very disturbing. Medical experts think that everything derives from it ... This disrupts normal work. The agricultural experts believe that they are untouchable because of the large portion of the budget and the money they possess”.

**Conclusion: lack of multidisciplinary competence, more cooperation and discussion is needed!**

Lessons learnt from HIA

Specifically contributed in the facilitation of HIA:

• raised awareness among decision makers,
• involving key stakeholders from various range of non-health backgrounds,
• personal networks,
• institutional capacities,
• networking of skilled assessors,
• media involvement.

Missing but could have helped to facilitate the HIA:

• lack of multidisciplinary competence,
• medical point of view,
• time and human resources limitation,
• missing correlations between health determinants and conditions in economic environment

III. Working together
III. Working together

National level
Central issue facing HiAP:
How to place health on the agendas of policy makers

Two approaches:

1. To get other sectors to contribute to improving health: could be called a health strategy where health is kept as a main objective

2. To achieve mutual gains or outcomes for all actors involved in this process: a mutual gains strategy or win-win strategy

Establishment of **Food and nutrition council**, at the MoH, 2000/01
Legal base: framework food law
Function: **official consultation body of Minister of health**
Members: - Representatives of different sectors,
- Experts,
- NGOs
- consumers
- Chamber of commerce (privat sector)

**Decision on conducting HIA was taken by the MoH.**

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**WORLD FOOD DAY 2002**
Intersectoral consultation, workshops with all relevant stakeholders at the national level

**Aim: Preparation of the Slovene FNAP**
Food and Nutrition Action Plan for Slovenia

• Adopted unanimously by National Assembly of the Republic of Slovenia in May 2005;

• Achieved high agreement level of cooperation of several partners:
  - politics,
  - academics,
  - private sector,
  - NGO,
  - consumers;
Sustainable local supply of health-beneficial foodstuffs/food in the R of Slovenia

Strategic goals

To strengthen local sustainable supply of foodstuffs/food in the Republic of Slovenia:

- to increase the consumption of good-quality, locally and sustainably produced and health-beneficial foodstuffs/food,

- to increase the concern for the environment and drinking water,

- to stimulate the development of local economies and rural development,

- to establish good agricultural practice,

- to strengthen the possibilities of self-supply in the conditions of instability on global foodstuff/food markets.
WORLD FOOD DAY 2005
targeted at the
LOCAL FOOD SUPPLY

Intersectorial consultation
at the national level:
different sectors, academics,
NGOs, private sector, consumers

Theory, role of different sectors and actors, best practices

WORLD FOOD DAY 2006
Indicators to follow up the developments
(SORS)
Ministers of health, education and family/social affairs are signing **official obligation** to take care for children and adolescent health together, with harmonized activities.
CAP midterm reform – F/V: EC co-financing will be increased to 50 percent if the promotion of F&V is targeted towards school-age children and adolescents.

Intersectoral working body was established in May 2007. Leading sector is education, agriculture and health participating.

WORLD FOOD DAY 2007
Kindergarten and school nutrition
Food procurements

Transfer of the “Local sustainable food supply” project from Pomurje Region to four other Slovene regions
The role of Public Health in School Fruit Scheme – Slovene experience

Ministry of Agriculture, Forestry and Food of the R of Slovenia
Ministry of Education and Sport of the R of Slovenia
Ministry of Health of the R of Slovenia
National Institute of Public Health of the R of Slovenia

DG AGRI, Management Committee, 'SFS‘ Impact Assessment
Brussels, 11 December 2007
III. Working together
Regional level
Health promotion strategy and action plan for tackling health inequalities in the Pomurje region

HIA OUTCOME: More attention was paid to the equity issues on the regional level - “The equity issue has raised common awareness. Later on we launched projects intended to reduce health inequity. HIA had a snowball effect on understanding and perception”.

http://www.zzv-ms.si/si/zdravje-razvoj/Strategija-Neenakosti-v-Zdravju.htm
PROJECT
LET’S LIVE HEALTHY and MURA PROGRAM
To improve health of the population

LIFESTYLE:
NUTRITION
PHYSICAL ACTIVITY
SMOKING
ALCOHOL

To balance regional development

Branka Belovič,
Tatjana Buzeti,
Regional
Public Health Institute
Murska Sobota
IV. Conclusion

A lot is still to be done but intersectoral collaboration in partnerships is a way forward.